



Recreation Commission Agenda and Report

General Order of Business

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| 1. Call to Order and Salute to Flag | 7. Action Items |
| 2. Roll Call | 8. Written Communications |
| 3. Consent Calendar | 9. Commission Referrals |
| 4. Approval of Minutes | 10. Commission and Staff Communications |
| 5. Oral Communications | 11. Adjournment |
| 6. Staff Presentations/Ceremonial Items | |

Order of Discussion

Generally, the order of discussion after introduction of an item by the Chair will include comments and information by staff followed by Recreation Commission questions or inquiries. The applicant, or their authorized representative, or interested citizens may then speak on the item. At the close of public discussion, the item will be considered by the Recreation Commission and action taken.

Consent Calendar

Items on the Consent Calendar (printed on separate sheet) are considered to be routine by the Recreation Commission and will be enacted by one motion. There will be no separate discussion of these items unless a Commissioner or citizen so requests, in which event the item will be removed from the Consent Calendar and considered in its normal sequence on the agenda.

Addressing the Recreation Commission

Any person may speak on any item under discussion by the Recreation Commission after receiving recognition by the Chair. Speaker cards will be available at the speaker's podium prior to and during the meeting. To address the Commission, a card must be submitted to the Clerk indicating name, address and the number of the item upon which a person wishes to speak. Speakers are required to line up to conserve time between speakers. When addressing the Recreation Commission, please walk to the rostrum located directly in front of the Commission. State your name and address. In order to ensure all persons have the opportunity to speak, a time limit may be set by the Chair for each speaker. In the interest of time, please limit your comments to new material; do not repeat what a prior speaker has said.

Oral Communications

Any person desiring to speak on a matter which is not scheduled on this agenda may do so under the Oral Communications section. Please be aware provisions of California Government Code Section 54954.2(b) prohibit the Recreation Commission from taking any immediate action on an item which does not appear on the agenda, unless it meets stringent requirements. The Chair may limit the length of your presentation.

Agenda and Report	•	Fremont Recreation Commission Meeting	•	June 1, 2016
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See Table of Contents for Meeting Location

See Reverse

Assistance

Assistance will be provided to those requiring accommodations for disabilities in compliance with the Americans with Disabilities Act of 1990. Interested persons must request the accommodation at least 2 working days in advance of the meeting by contacting the Community Services Department at (510) 494-4347.

Information

For Information on current agenda items please contact the Community Services Department at (510) 494-4347.

Copies of the Agenda and Report are available at the Community Services Department administrative office at 3300 Capitol Avenue, Building B and are available at each Commission meeting. In addition, complete agenda packets will be available for review at the Commission meeting or at the Community Services Department office three days prior to Commission meetings.

Information about the City or items scheduled on the Agenda and Report may be referred to:

**Tracey Leung, Executive Assistant
Community Services Department
3300 Capitol Avenue, Building B
Fremont, California 94538**

Telephone: (510) 494-4347

Your interest in the conduct of your City's business is appreciated.

Recreation Commission

Jeff Couthren
John Dutra
Brian Hughes
Larry Thompson
Pavan Vedere
Laura Winter
(Vacant)

Department Staff

Annabell Holland, Community Services Director
Kim Beranek, Community Services Deputy Director
Kathy Cote, Environmental Services Manager
Esther deLory, Management Analyst II
Matt Herzstein, Water Park Operations Manager
Irene Jordahl, Recreation Superintendent I
Kyle Kramer, Parks Superintendent
Mark Mennucci, Senior Landscape Architect
Fairin Stamps, Urban Landscape Manager
Ken Pianin, Solid Waste Administrator
Roger Ravenstad, Parks Planning & Design Manager
Lance Scheetz, Sales and Revenue Manager
Damon Sparacino, Recreation Superintendent I
Thomas Young-Doyle, Urban Landscape Manager

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FREMONT RECREATION COMMISSION
REGULAR MEETING
CITY COUNCIL CHAMBERS
3300 CAPITOL AVENUE, BUILDING "A"
FREMONT, CALIFORNIA 94538
JUNE 1, 2016, 7:00 P.M.**

- 1. CALL TO ORDER AND SALUTE TO THE FLAG**
- 2. ROLL CALL**
- 3. CONSENT CALENDAR**
- 4. APPROVAL OF MINUTES – May 4, 2016**
- 5. ORAL COMMUNICATIONS**
- 6. STAFF PRESENTATIONS/CEREMONIAL ITEMS**
- 7. ACTION ITEMS**

THE BICYCLE ADVISORY COMMITTEE WILL CONVENE AT THIS TIME AND TAKE ACTION ON THE AGENDA ITEM LISTED ON THE BICYCLE ADVISORY COMMITTEE AGENDA. See separate Agenda (yellow paper)

- 7.1 ADOPT MASTER PLAN FOR LARGE GROUP PICNIC AREA**
Recommend that City Council Adopt the Master Plan for the Large Group Picnic Area in Central Park, PWC8885

Contact Persons:

Name:	Tara Bhuthimethee	Roger Ravenstad
Title:	Associate Landscape Architect	Parks Planning & Design Manager
Dept.:	Community Services	Community Services
Phone:	510-494-4738	510-494-4723
e-mail:	tbhuthimethee@fremont.gov	rravenstad@fremont.gov

- 8. WRITTEN COMMUNICATIONS**
- 9. COMMISSION REFERRALS**
- 10. COMMISSION AND STAFF COMMUNICATIONS**
- 11. ADJOURNMENT**

**AGENDA
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Contact Persons:

Name:	Tara Bhuthimethee	Roger Ravenstad
Title:	Associate Landscape Architect	Parks Planning & Design Manager
Dept.:	Community Services	Community Services
Phone:	510-494-4738	510-494-4723
e-mail:	tbhuthimethee@fremont.gov	rravenstad@fremont.gov

Executive Summary: Staff is recommending the adoption of the Master Plan for The Large Group Picnic Area, PWC8885. This proposed project would be the largest available rental picnic area in central park, with the capacity to accommodate at least 400 guests. Due to its location adjacent to the existing Water Park, it may be rented coupled with the Water Park or on its own. The project also includes a concessions and restroom building with a full commercial kitchen, which will be used to serve not only the picnic area, but the catering needs for the Water Park and greater Central Park facilities. Activity areas include a large oval lawn and two sand volleyball courts. The Recreation Commission is being asked to recommend the City Council: 1) Find that the Large Group Picnic Area project is exempt from the California Environmental Quality Act (CEQA) pursuant to CEQA guidelines section 15332, as this project is an in-fill development project, and 2) Recommend that City Council adopt the Large Group Picnic Area Master Plan.

BACKGROUND: The Large Group Picnic Area was funded in the 2015/16 CIP, with additional funds added with the 2016/17 CIP. The project is proposed as a new venue to meet the City's need for a group picnic area with the capacity to accommodate at least 400 guests. The site is approximately 1.3 acres, at the site of the old swim lagoon. In addition to large picnic table and food service areas, it will also include space for other recreational activities, such as sand volleyball and other open lawn activities. A new concessions and restroom building with full commercial kitchen are also proposed in this project.

The Recreation Commission reviewed this project on the evening of February 17, 2016 at their regularly scheduled meeting. Some comments from the Commission included suggestions on the use of the space, including adding lawn volleyball, horseshoes, bocce ball courts, a place to hang company signage (when the space is rented), availability of electrical power (to inflate bounce houses, etc.), lights and lines on volleyball courts, standing bar-style tables, and additional parking.

DISCUSSION/ANALYSIS:

Project Description

The Large Group Picnic Area is proposed as a rentable space which can be accessed from Central Park (from the north), through the parking lot (from the east), and through a controlled entrance from the Water Park (from the south). The concessions and restroom building will be configured to be able to serve both the picnic area and the Water Park areas separately and simultaneously. Additionally, the concession stand will include a full commercial kitchen which will enhance the catering services for the large picnic area, the Water Park, and greater Central Park. This larger picnic area and the kitchen are intended to meet the growing demand for a large group rental space, and catering services in Central Park and the Water Park.

The proposed Large Group Picnic Area Central Park is directly north of and adjacent to the Water Park. The concessions and restroom building will be designed in similar fashion to the Water Park structures and will be configured in the space to be able to serve both the Water Park customers and the Central Park users depending on how the facility is rented. A removable fence and gate will be used to secure the space when the picnic area is not being rented. During Water Park hours, the gate between the Water Park and picnic area could be open if the rental was also paying for Water Park access, and the picnic area's perimeter gates at the north entry and parking lot entry could be secured.

The concessions area includes a large patio and the capacity for café-style and/or stand-up bar-style tables. The patio, eastern sidewalk, and picnic table area to the west encircle the large central lawn, which will be an open play area conducive to group activities, such as potato sack races, tug-of-war, cornhole, frisbee, grass volleyball, etc. The eastern sidewalk is expansive enough to accommodate rentable cabanas when the picnic area is being rented. During non-rented/public hours, the pop-up cabanas would be stored in the concessions and restroom building, and the sidewalk would appear as an expanded sidewalk. North of the oval lawn are two sand volleyball courts, which will include adjustable post systems.

All stormwater will be treated to remove pollutants on site through concave planting areas and engineered bioretention areas as required by the Regional Water Quality Control Board. The west side of the site includes the large group picnic area, which includes a total of 50 picnic tables and five (5) group barbecue grills. A set of posts and cables will host climbing vines, which will provide shade over the picnic area. A concrete stage area sized to accommodate small entertainment groups is centered on the picnic table area, between the sidewalk and oval lawn. The stage area is oriented so it can face either the picnic area or the oval lawn. To the southeast of the picnic table area, a buffet shade is included to accommodate food serving tables for the picnic area.

The surrounding landscape areas were designed with Bay-Friendly and WELO (Water Efficient Landscape Ordinance) practices in mind, using low maintenance, low water use, and drought-tolerant plant material. The plant palette was also selected for the robust and long-lived natures of the plants, while adding a variety of color and texture. A variety of shade and ornamental trees are planned throughout the site.

The Large Group Picnic Area facility may be rented in a variety of different scenarios, including as a whole to accommodate at least 400 guests; as a whole including access to the Water Park; or the picnic area may be divided into five (5) separate picnic areas, which may be rented individually, with each space containing a group barbecue grill and ten (10) picnic tables, for a capacity of 80 seats per group. The volleyball courts may also be rented when the picnic area is not already reserved. The commercial kitchen may be used to serve rental at the Large Group Picnic Area, the Water Park, greater Central Park, and other catering needs.

Safety and emergency lighting will be included throughout the site.

Recreation Division staff will work to establish themed signage at the entries and throughout the picnic area will convey messages to guests while giving the space character and identity. Some of the signage will include entry signage, reservation signage and kiosks, and building signage. A large trash enclosure will be located across the parking lot to the east. This trash enclosure will be design to contain the capacity for the Large Group Picnic Area and the Water Park as well.

FISCAL IMPACT: The Large Group Picnic Area was initially funded in the 2015/16 CIP, with additional funding being added in the 2016/17 CIP, as described below. The total budget for the Large Group Picnic Area is \$3,761,200.

2015/16 CIP	Fund 540, Park Facility Impact Fee	\$600,000
	Fund 511, Recreation Capital Projects	\$940,300
2016/17 CIP	Fund 540, Park Facility Impact Fee	\$2,220,900
Total		\$3,761,200

MAINTENANCE IMPACT: The Large Group Picnic Area is a new picnic area within Central Park. It will require additional maintenance beyond what is provided today. However, revenues generated from catering and picnic rentals are expected to offset the operations and maintenance costs.

ENVIRONMENTAL REVIEW: The proposed project is exempt from the requirements of the California Environmental Quality Act (CEQA) per CEQA Guidelines Section 15332, which exempts in-fill development. The proposed project is an in-fill development project because the project is consistent with the General Plan and Zoning Ordinance; the proposed development would occur on a site no greater than five acres substantially surrounded by urban uses; the project site has no habitat value for endangered, rare or threatened species; approval would not result in significant effects relating to traffic, noise, air quality and water quality; and the site is adequately served by utilities and public services.

ATTACHMENTS: Exhibit A, to be distributed at the meeting.

RECOMMENDATION:

1. Recommend that City Council find that the Large Group Picnic Area project is exempt from the California Environmental Quality Act (CEQA) pursuant to CEQA guidelines section 15332, as this project is an in-fill development project.
2. Recommend that City Council adopt the Large Group Picnic Area Master Plan, Exhibit A.

8. WRITTEN COMMUNICATIONS

9. COMMISSION REFERRALS

10. COMMISSION AND STAFF COMMUNICATIONS

11. ADJOURNMENT

**AGENDA
BICYCLE ADVISORY COMMITTEE MEETING
CITY COUNCIL CHAMBERS
3300 CAPITOL AVENUE, BUILDING A
FREMONT, CA 94538
June 1, 2016
7:00 P.M.**

**Bicycle Advisory Committee Members
John J. Dutra, Chair
Brian Hughes, Vice Chair
Jeff Couthren
Larry Thompson
Pavan Vedere
Laura Winter
(Vacant)**

- 1. CALL TO ORDER**
- 2. CONSENT CALENDAR**
- 3. APPROVAL OF MINUTES – February 17, 2016**
- 4. PUBLIC COMMUNICATIONS**
- 5. ACTION ITEMS**

5.1. 2016 Fremont Pedestrian Master Plan

Contact Person:

Name: Rene Dalton
Title: Associate Transportation Engineer
Dept.: Public Works Department
Phone: 510-494-4535
E-Mail: rdalton@fremont.gov

Executive Summary: The purpose of this meeting is for the City of Fremont's Bicycle Advisory Committee (BAC) to review and recommend to the City Council approval of the 2016 Fremont Pedestrian Master Plan. Following review by the BAC, City staff will then present the Master Plan to the Planning Commission in July 2016 and to the City Council in September 2016 for adoption.

BACKGROUND: The City's General Plan, Policy 3-2.5, requires the City to maintain and update the Master Plan periodically to reflect new policies and requirements for pedestrian program funding and implementation. The update of the Master Plan is timely because it incorporates the program requirements of the new Measure BB County Sales tax revenues for bicycle and pedestrian facilities

and will implement elements of the City's Vision Zero work plan. Vision Zero aims to eliminate traffic fatalities on Fremont's roadways through a number of actions items, which include enhancing pedestrian crossings on major arterial streets and implementing an effective education, encouragement and enforcement program.

The Master Plan update began with a review of the plans, goals and vision of the 2007 Master Plan. City staff and its Consultant, Alta Planning and Design, have conducted nine public meetings involving the City's Bicycle Pedestrian Technical Advisory Committee (BPTAC), Fremont Unified School District Parent Teacher Association (PTA) and City's Senior Citizen's Commission and has also published an article in the City Newsletter about the Master Plan update. The City also received comments from the public about the City's pedestrian facilities through an on-line survey. The Master Plan incorporates and addresses comments received from the BPTAC, other agencies and the public. The BPTAC at their November 18, 2015 meeting reviewed and approved the Pedestrian Master Plan.

City staff presented the draft Master Plan to the Commission members at the February 17, 2016 BAC meeting as an informational item only. General comments received from the public include consideration of bikeway facilities such as trails and bicycle lanes on the East-West Connector Roadway project and to focus and include development of north-south and east-west corridor trails.

The BAC members commented on a number of items in the Plan. Some of the items the BAC members were in support of include proposed new trails such as the Union Pacific Railroad Corridor Trail, pedestrian crossing safety enhancements such as flashing beacons and painted cross walks, and good pedestrian path & trail connectivity. BAC members wanted the Master Plan to consider a more balanced approach amongst all modes of travel and were not in favor of pedestrian improvements at the expense of vehicle mobility.

Based on the variety of questions received by staff regarding citywide transportation issues a separate meeting was held between BAC members and the City Engineer in order to place the Master Plan in context with the City's vision to improve traffic safety and efficiency. The work session which occurred on April 20, 2016, outlined to BAC members the City's General Plan Vision Statement to transform Fremont from an auto-oriented suburb into a sustainable, strategically urban city. Implementation of this vision involve transforming the City's travel corridors to "complete streets", reducing vehicle miles traveled and balancing the need for convenience and speed with the need to create safe, pedestrian-friendly streets. The City's Pedestrian Master Plan and Bicycle Master Plan, and the newly adopted Vision Zero Plan with its 13 action points all contribute to the implementation of the General Plan Transportation vision and provides context to the Pedestrian Master Plan document.

DISCUSSION: The 2016 Fremont Pedestrian Master plan provides a blueprint for making walking an integral part of daily life in Fremont. The objective of the Pedestrian Master Plan Update is to implement the policies, goals and visions of the City's General Plan and build on new policies, programs and planning documents since the adoption of the 2011 General Plan. The Master Plan update was performed by City staff and Alta Planning and Design with input from the BPTAC, the public, and other organizations.

The major goals of this update are the following:

- Goal 1: Activity - increase percentage of all trips on foot from 9% in 2007 to 15% by 2025.
- Goal 2: Safety - reduce the annual reported pedestrian-motor vehicle collisions from 49 annually to 24 annually by 2025. This represents a 50% reduction in pedestrian collisions annually based on the past five year average.
- Goal 3: Infrastructure and Design - establish a world class pedestrian environment in Fremont's City Center/Downtown and Community Commercial Centers by implementing safe, thoughtful and effective designs.
- Goal 4: Connectivity & Accessibility – ensure safe, continuous, and convenient pedestrian access to essential pedestrian destinations and districts throughout Fremont for all residents, workers, and visitors. The Master Plan recommends a Citywide Trails and Paths Study focused on railway and utility corridors to provide for an interconnected off-street trail network.
- Goal 5: Land Development – plan, design and construct new development to celebrate and invite walking, particularly in the City's Downtown District, City Center and Community Commercial Centers.

Main Recommendations of the Plan

The Master Plan recommends expanding and enhancing Fremont's pedestrian facilities by implementing a variety of capital improvement projects and programs such as intersection improvements, sidewalk improvements, complete streets-streetscape improvements, trail projects, planning studies, education, encouragement and enforcement. The recommended capital improvement projects are divided into two categories, Roadway Projects and Trail Projects. The Roadway Projects were developed from input from the BPTAC, Fremont residents, on-line survey comments, AC Transit, School officials, parents, advocacy groups and other organizations.

The roadway projects consist of 20 named projects or programs estimated to costs over \$70 million. The trail projects category consists of 11 named trails or programs with some projects calling for a trail feasibility study. The 10 of the 11 trails project or program is estimated to cost over \$21 million dollars (this estimate does not include right of way acquisition costs). The project lists consists of near term and long term projects. Funding and implementation of these projects would be through the City's Capital Improvement process which occurs every two years. The funding sources for these projects varies from annual guaranteed funds such as the Measure B & BB Bicycle and Pedestrian Program, Transportation Development Act Article 3 Bike and Pedestrian funds and competitive grants such as Active Transportation Program Grant, Highway Safety Improvement Program Grant, and Safe Routes to School Grant.

The recommended pedestrian projects and programs are shown in Chapter 3 of the Draft Plan. Chapter 3.7 describes the project ranking or prioritization by Roadway Projects category and Trails Project Category. For the near term the City will focus most of its improvements on roadway category projects. The pedestrian collision data indicates most pedestrian related collisions occur on major arterial streets such as Fremont Boulevard and Paseo Padre Parkway

and are concentrated in the Priority Development Areas of Fremont, which are the Downtown/City Center area, Centerville District and Irvington District. Other elements of the Master Plan are as follows:

- Citywide sidewalk improvements to close gaps in the City's roadway network.
- Implement traffic safety/walk audits at all schools in Fremont. The traffic safety evaluation will be a community effort involving school officials, parents, Police and Public Works staff. The project would identify safe routes to school and encourage more students to walk and bike to school.
- Plans to improve and enhance uncontrolled and difficult intersection crossings citywide. The Pedestrian Master plan has identified over 30 intersections for pedestrian crossing safety enhancements. Most of these locations are on multi-lane arterial streets, with higher traffic volumes and speeds. Intersection improvements may include installation of center pedestrian refuge island, bulb-outs, rapid flashing beacons and high visibility crosswalks. The intersection lists will be updated regularly as intersection improvements are completed and new projects added to the list.
- Citywide Bus Stop Sidewalk Landing Pad Improvements - Citywide project to improve sidewalk area at bus loading areas throughout the City to satisfy ADA requirements. A number of bus stop locations have planter areas that do not satisfy bus stop loading zone requirements. City will work with AC Transit in the implementation of this project.
- Pedestrian facility access improvements through freeway ramp areas along I-880, I-680 and Route 84 freeway interchange locations.
- Citywide Project Trails Development Study – There are numerous flood control channels, and utility corridors through-out the City that present an opportunity to construct Class 1 trails. This study would build upon previous trail studies and previous City and County planning work documents to compile and developing a citywide trail network plan.
- Update of the Pedestrian Design Toolkit – Appendix C provides a summary of best practices for pedestrian facility design in Fremont. The toolkit is based on various resources such as National Association of City Transportation Officials (NACTO) Urban Street Design Guide, the California Manual of Uniform Traffic Control Devices (CA MUTCD) and California Highway Design Manual.

Since the February 2016 BAC meeting, the Master Plan has been revised to incorporate comments from the public, San Francisco Bay Trails, BAC members, City Planning and Transportation staff. The next step after the BAC's review of the Plan is to present the Plan to the Planning Commission in July 2016.

CONCLUSION: The Pedestrian Master Plan provides a vision, strategies and actions for improving safety, access, and connectivity of the City's pedestrian facilities. Fremont has been proactive in the implementation of pedestrian facility improvements on many of the city's roadways, especially in the vicinity of schools and high activity centers.

The Master Plan seeks to build upon the previous Pedestrian Master Plan and other City planning documents and to implement the policies, goals and visions of the 2011 General Plan. The proposed Plan will enhance and expand the existing pedestrian network and position the City to pursue County, State, and Federal funding sources. The Master Plan calls for pedestrian crossing and access improvements citywide with a focus in the priority development areas. The recommended projects will improve traffic safety, provide for greater local and regional connectivity, and encourage residents to walk and use other modes of transportation. City staff request that the BAC recommend the 2016 Pedestrian Master Plan to the City Council for adoption.

ENVIRONMENTAL: City staff will work with the Planning Division to determine level of environmental review prior to the Planning Commission meeting in July 2016.

ENCLOSURES: 2016 Pedestrian Master Plan

RECOMMENDATION: The Bicycle Advisory Committee recommend the Pedestrian Master Plan to the City Council for their review and adoption.

6. ADJOURNMENT